Office of the Attorney General

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Mark R. Herring
Attorney General

TO:

KARIN CLARK

Virginia Department of Social Services

FROM:

MICHELLE A. L'HOMMEDIEU

Assistant Attorney General

DATE:

August 3, 2016

SUBJECT:

Exempt Final Regulations - Amend Offense Provisions for Licensed Child

Day Centers, 22 VAC 40-185-40 (4580/7586)

I am in receipt of the attached regulations to amend the offense provisions for licensed child day centers as set forth in regulation 22 VAC 40-185-40. You have asked the Office of the Attorney General to review and determine if the State Board of Social Services ("State Board") has the statutory authority to promulgate these regulations and if they comport with applicable state law.

Virginia Code § 63.2-217 mandates that the State Board promulgate regulations that are necessary to carry out the provisions of Title 63.2. The proposed amendments to the regulation are necessary to reflect the changes to Virginia Code § 63.2-1719 by the adoption of Chapter 580 of the 2016 Acts of Assembly (House Bill 920 (2016)).

Based on my review, it is my view that the State Board has the authority to promulgate the final regulations, subject to compliance with the provisions of Article 2 of the Administrative Process Act ("APA") and Executive Order 17 (2014), and has not exceeded that authority. To date, the Board has not yet acted on these regulations; and the Agency Background Document available on Town Hall reflects the anticipated future date of Board action. Based on the foregoing, it is my view that the amendments to these regulations are exempt from the procedures of Article 2 of the APA under Virginia Code § 2.2-4006(A)(4)(c). If you have any questions or need additional information about these regulations, please contact me at 786-6005.

cc:

Kim F. Piner, Esq.

Attachment

DEPARTMENT OF SOCIAL SERVICES

Amend Offense Provisions for Licensed Child Day Centers

22VAC40-185-40. Operational responsibilities.

A. Applications for licensure shall conform with Chapters 17 (§ 63.2-1700 et seq.) and 18 (§ 63.2-1800 et seq.) of Title 63.2 of the Code of Virginia and the regulation entitled General Procedures and Information for Licensure, 22VAC40-80.

- B. Pursuant to §§ 63.2-1719, subsection C of 63.2-1720 and 63.2-1721, and the regulation entitled Background Checks for Child Welfare Agencies, 22VAC40-191, the applicant and any agent at the time of application who is or will be involved in the day-to-day operations of the center or who is or will be alone with, in control of, or supervising one or more of the children, shall be of good character and reputation and shall not be guilty of an offense. Offenses are barrier crimes, conviction of any other felony not included in the definition of barrier crime unless five years have elapsed since conviction, and a founded complaint of child abuse or neglect. as defined in §63.2-1719.
- C. The sponsor shall afford the commissioner or his agents the right at all reasonable times to inspect facilities and to interview his agents, employees, and any child or other person within his custody or control, provided that no private interviews may be conducted with any child without prior notice to the parent of such child.
- D. The license shall be posted in a place conspicuous to the public (§ 63.2-1701 of the Code of Virginia).
- E. The operational responsibilities of the licensee shall include, but not be limited to, ensuring that the center's activities, services, and facilities are maintained in compliance with

these standards, the center's own policies and procedures that are required by these standards, and the terms of the current license issued by the department.

- F. Every center shall ensure that any advertising is not misleading or deceptive as required by § 63.2-1713 of the Code of Virginia.
- G. The center shall meet the proof of child identity and age requirements as stated in § 63.2-1809 of the Code of Virginia.
- H. The sponsor shall maintain public liability insurance for bodily injury for each center site with a minimum limit of at least \$500,000 each occurrence and with a minimum limit of \$500,000 aggregate.
 - 1. A public sponsor may have equivalent self-insurance that is in compliance with the Code of Virginia.
 - 2. Evidence of insurance coverage shall be made available to the department's representative upon request.
 - I. The center shall develop written procedures for injury prevention.
- J. Injury prevention procedures shall be updated at least annually based on documentation of injuries and a review of the activities and services.
 - K. The center shall develop written playground safety procedures which shall include:
 - 1. Provision for active supervision by staff to include positioning of staff in strategic locations, scanning play activities, and circulating among children; and
 - 2. Method of maintaining resilient surface.
- L. Hospital-operated centers may temporarily exceed their licensed capacity during a natural disaster or other catastrophe or emergency situation and shall develop a written plan for emergency operations, for submission to and approval by the Department of Social Services.

M. When children 13 years or older are enrolled in the program and receive supervision in the licensed program, they shall be counted in the number of children receiving care and the center shall comply with the standards for these children.